

# **Draft Clare CDP 2023-2029 - Public Consultation Portal**

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# Volume 1

Core Strategy, Settlement Strategy and Housing

# Volume 3(a) Ennis Municipal District Written Statements and Settlement Maps

Ennis/Clarecastle

# Volume 3(b) Shannon Municipal District Written Statements and Settlement Maps

# Volume 3(c) Killaloe Municipal District Written Statements and Settlement Maps

# Volume 3(d) West Clare Municipal District Written Statements and Settlement Maps

# **Associated Documents**

Volume 8 Clare Housing Strategy

# **Environmental Reports**

None of the above

# **Your Submission**

See attached.

**Location Map** 



# **Upload Files**

2-1222 Gort Road CDP Submision - FINAL.pdf, 3.94MB



# Submission to Draft Clare County Development Plan 2023-2029 In Respect of Lands at Ballycorey & Ballymaley, Gort Road, Ennis, Co. Clare

On behalf of Protogenia Ltd.

KPMG-FA March 2022

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# **Document review and approval**

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# **Executive Summary**

This submission to the *Draft Clare County Development Plan 2023-2029* has been prepared by KPMG Future Analytics on behalf of Protogenia Ltd. in respect of lands at Ballycorey & Ballymaley, Gort Road, Ennis, Co. Clare

The subject site is presently zoned as 'Agriculture', with a small portion of land along Gort Road (R458) that is zoned 'Existing Residential' in the current *Clare County Development Plan 2017-2023*. The *Draft Clare County Development Plan 2023-2029* proposes to maintain the existing zoning for the subject site. **This submission respectfully requests that the lands be rezoned as 'Residential'** to support the sustainable delivery of future residential development on underutilised development ready lands.

The review of the demographic profile has demonstrated that there is a current need for housing which is compounded by an increase population that has occurred over the last decade and a projected increase in population that is expected over the life of the development plan, and beyond.

The settlement of Ennis is well served by social infrastructure, with 175 facilities identified within the settlement and a total of 41 no. facilities identified with 2 km of the subject site. New residential development would be supported by the wealth of community infrastructure that already serves the settlement and the immediate context.

An increase in the delivery in housing in Ennis is directly supported by national, regional and local planning policy. It is respectfully submitted that in order to deliver upon these objectives and to ensure that an adequate supply of housing is provided to meet demand, the subject lands, which are development ready, should not be precluded from providing much needed housing for the area.

From a sequential development perspective, the subject site is better positioned to come forward in the short to medium term due to its contained and coherent landholding which is owned by a single-party who is committed to engaging with the Planning Authority to identify an appropriate development solution for the lands that are capable of delivering much needed housing in the area. The subject lands represent an opportunity to rationalise and complete an existing residential community to the north of the town. Furthermore, this assessment has demonstrated that a significant amount land that has been identified for residential development has shown no visible signs of development since the commencement of the current plan.

It is considered that delivery of housing on the subject site would assist with the delivery of the following policy objectives:

The NPF Implementation Road Map (2018) provides that Clare is projected to experience a population uplift of 10,500-12,500 persons between 2016-2026 and an uplift of 15,000-18,000 persons between 2016-2031. As Clare's Key Town, Ennis will play a key role in meeting this target.

- As outlined in Housing for All, there is national target of building an average of 33,000 new homes every year from 2021 to 2030. Housing for All seeks to support homeownership and increase new housing supply.
- At a regional level, the RSES suggest that the southern region is likely to grow by 380,000 by 2040. Key Towns such as Ennis play a critical in ensuring the consolidated spread of growth beyond cites. Key Towns are to be a focus for significant growth (more than 30%).
- Ennis 2040 sets out the following estimates of capacity for Ennis: Inner area could deliver 45-50 units/ha, which would equate to an additional 1,350-1500 homes in the town centre by 2040; Intermediate area could deliver 30 units/ha, which would equate to an additional 3,500-4000 units by 2040; and the Outer area (where the subject site is located) could deliver at least 15 units/ha, which would equate to an additional 700-800 units by 2040.
- Delivery of much needed housing at this location would contribute to compact growth by providing housing in the existing built-up footprint of Ennis and would complement the '10 minute town' concept.

On this basis, it is respectfully requested that the zoning designation of the lands be changes from 'Agriculture' and 'Existing Residential' to 'Residential',

# 1 Introduction

KPMG Future Analytics (KPMG FA) have been instructed by Protogenia Ltd to make this submission to Clare County Council (CCC) in respect of the *Draft Clare County Development Plan 2023-2029* (Draft Plan) and the zoning of approximately 10.03 ha, located on lands at Ballycorey & Ballymaley, Gort Road, Ennis, as identified in Figure 1.1.



# Figure 1.1: Indicative extent of approximately 10.03 ha of lands suitable for residential development (shown in red)

As indicated in Figure 1.1 above, the subject site is located to the north of Ennis town centre and is advantageous in terms of its strategic location and proximity to Ennis town centre. The site further benefits from its contained and coherent landholding owned by a single-party who is eager and committed to securing the residential redevelopment of the lands over the lifetime of the Draft Plan.

The following submission will demonstrate why the subject site should be included on the list of 'Residential' zoned sites. Furthermore, this submission will demonstrate why the subject site is more suitable than some of the sites currently zoned for residential development and should therefore be prioritised for residential development.

# 1.1 Current Zoning and Zoning Sought

#### LAND USE ZONING SOUGHT

From: 'Agriculture' and 'Existing Residential'

To: 'Residential'

The subject site is presently zoned mainly as 'Agriculture', with a small portion along Gort Road (R458) that is zoned 'Existing Residential' in the current *Clare County Development Plan 2017-2023* (Figure 1.2). The *Draft Clare County Development Plan 2023-2029* proposes to maintain the existing zoning for the subject site (Figure 1.3). It is now proposed for the full site to be rezoned as 'Residential', as per Figure 1.4.

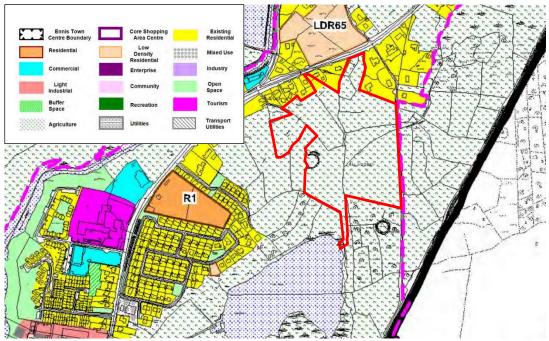


Figure 1.2 Current Zoning in the Clare County Development Plan 2017-2023

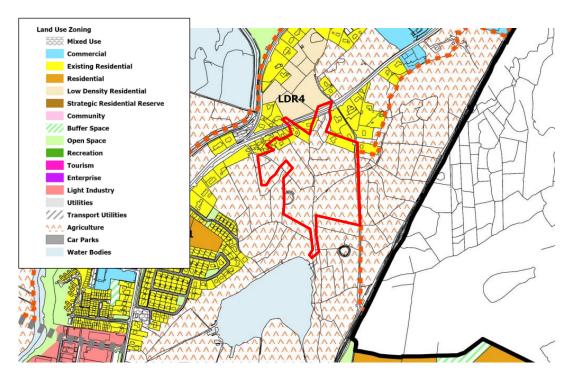


Figure 1.3 Zoning proposed by the Draft Clare County Development Plan 2023-2029

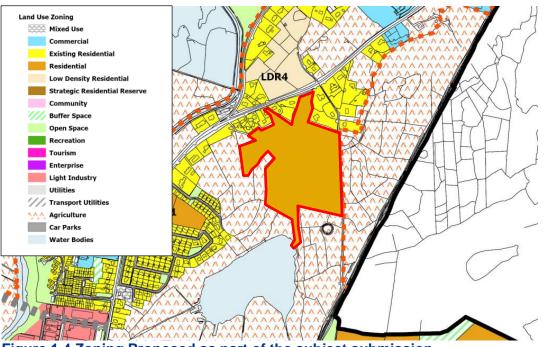


Figure 1.4 Zoning Proposed as part of the subject submission

We note that a submission was made during the preparation of the current plan for the rezoning of these lands by our client. The Chief Executive Report noted the following in respect of this submission:

"having regard to the location of the site, I consider the zoning of the lands for development purposes would be contrary to the guiding principles of the core strategy where a sequential approach to development is recommended. I consider the zoning should remain agriculture".

It is considered that the context of Ennis has changed since the review of the previous plan due to publishing of the National Planning Framework and the Regional Spatial and Economic Strategy which identify Ennis as a Key Town with capacity for compact growth.

The following sections of this report will illustrate why the development of this site for residential development would be in line with a sequential approach to development.

### 1.2 Purpose of this Submission

The purpose and objective of this submission is to demonstrate to CCC the merit of rezoning the subject lands to 'Residential' in Draft Plan.

To justify the rezoning of the subject lands to 'Residential', an analysis of the relevant core strategy is provided in Section 5, as well as a residential site comparison to demonstrate the appropriateness of zoning and developing the subject site for residential uses.

# 2 Site Context

The subject site, comprising c. 10.03 ha is located approximately c.2.8 km north of Ennis town centre. The site is bounded to the north by Gort Road (R458) and residential development, to the east by agricultural land and residential development, to the south by open space and Lough Girroga and to the west by agricultural land.



Figure 2.1 Indicative location of the subject site within Ennis. Source KPMG FA, 2022.

The subject site is located proximate to (c. 10 minute walk) to the Corrovorrin bus stop which is served by the 337 (Designation: Kilrush) bus route.

As illustrated in Figure 2.2 below, the subject site is approximately a 9 minute cycle from the town centre.

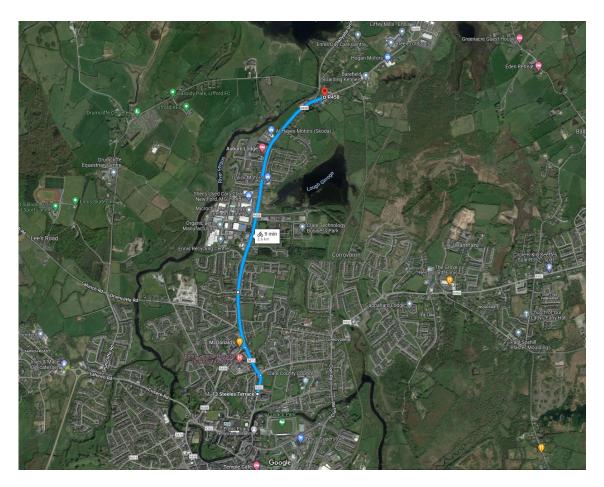


Figure 2.2 Cycle distance from subject site to town centre (Source: Google Maps)

Ennis is a gateway to County Clare and to international attractions such as the Cliffs of Moher and the Burren. It is served by an excellent network of motorway, national, secondary, regional and local roads. There are bus and rail services to all major cities and towns in Ireland and Ennis' proximity to Shannon International Airport also confers a unique advantage on the Town.

Ennis is set to become a University Town following the designation of a new Technological University in the Mid-West and Midlands. Athlone Institute of Technology and Limerick Institute of Technology (LIT) has been identified as Ireland's next technological university. LIT's Ennis Campus on Bindon Street will fall under the remit of the new educational institution.

## 2.1 Planning History

The subject site was previously zoned as 'Residential' and 'Open Space' in the *Ennis* & *Environs Development Plan 2003.* The site was later rezoned to 'Agriculture' via the current *Clare County Development Plan 2017-2023.* 

Below is a review of the relevant planning history for the subject site.

#### Reg Ref: P07-173 and 08104

In September 2008, permission was refused on the subject site for a single storey creche and 133 no. dwelling houses (Figure 2.2). Due to the location/Town boundary, this application was made in two parts to the relevant respective councils.

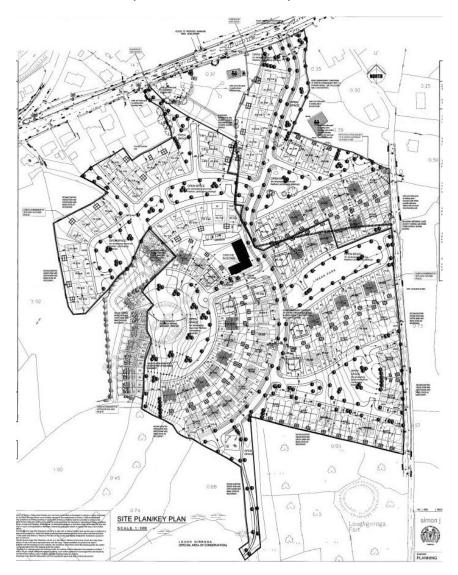


Figure 2.3 – Site Layout for P07-173 and 08104

Permission was refused by CCC for the following reason:

"The proposed development would be premature by reason of an existing deficiency in the provision of sewerage facilities and the period within which the constraint may be expected to cease. The proposed is therefore not in the interest of public health, proper planning or sustainable development."

This decision was appealed to An Bord Pleanala and was later refused.

Notwithstanding the refusal of this application, it is worth noting that the planning authority were satisfied with the proposal in principal and the site layout was considered to be satisfactory.

Given that Ennis has been designated as a Key Town and a driver for growth as per the Regional Spatial and Economic Strategy for the southern region, it is considered that context has evolved since the rezoning of this site. While it was ultimately decided to rezone the subject site to 'Agriculture', it is considered that this is no longer appropriate as it prevents the lands from delivering compact growth and much needed housing within the existing built area in Ennis.

It is worth noting that residential development was once considered to be appropriate at this location and a large quantum of residential units were considered to be acceptable in principle. This application was refused on the grounds that the required waste water services were not in place at the time.

In November 2021, Irish Water published a Waste Water Treatment Capacity Register which indicates that Ennis North Waste Water Treatment (WWTP) Plant has available capacity and that there is a WWTP project planned/underway.<sup>1</sup>

Furthermore, Irish Water published a 10-year Water Supply Capacity Register which indicated that Ennis has available capacity to support 2031 population targets.<sup>2</sup> However, an improvement to the level of service will be required.

## 2.2 Flood Zone

The subject site is positioned north of the Lough Girrogue and are bisected by a watercourse flowing from the north and discharging into the lough. The area to the south of the site is designated as Flood Zone A.

<sup>&</sup>lt;sup>1</sup> <u>2019-IW-WWCR-Web-Version\_Clare.pdf (water.ie)</u>

<sup>&</sup>lt;sup>2</sup> Web Issue Planning WS Capacity Register.xlsx (water.ie)

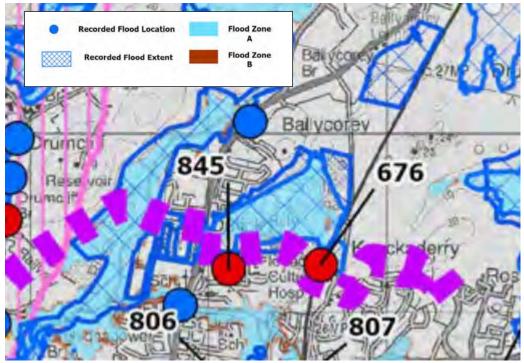


Figure 2.4 Flood Zone Maps Associated with the site in Draft Clare County Development Plan 2023-2029

It is noted that the flood zone maps associated with the site have been amended slightly from the current plan, as illustrated in Figure 2.5. In the current plan, there is a narrow flood plain (Flood Risk Zone A and B) associated with this watercourse, which has now been removed.

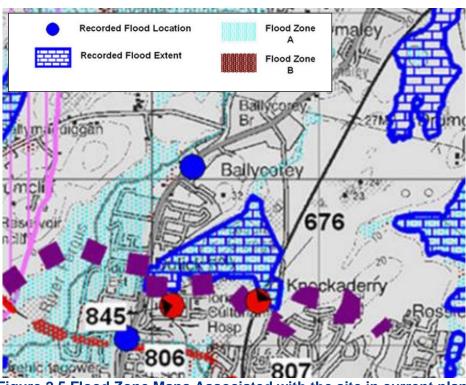


Figure 2.5 Flood Zone Maps Associated with the site in current plan.

Any application for development on this site would be accompanied with the appropriate flood risk assessments and will be compliant with *'The Planning System and Flood Risk Management: Guidelines for Planning Authorities'*, published in November 2009.

It is worth noting that there are a number of designated 'Opportunity sites' within the town centre core of Ennis are designated Flood Zone A and B and advice is provided for the development of these sites within the Volume 10c – Strategic Flood Risk Assessment. It is considered that the same principal should apply to the subject site, which are only partly associated with flood risk and are readily available for development.

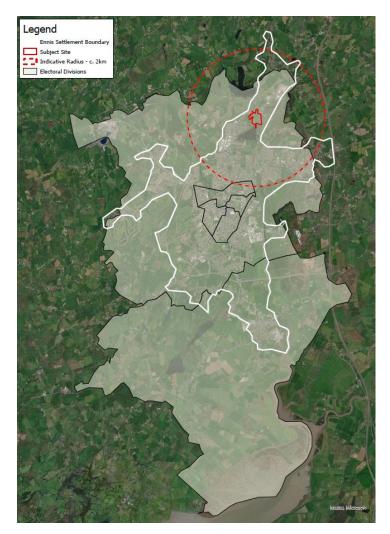
## 2.3 Recorded Monuments

The subject site contains two recorded monuments CL033-124 and CL033-144. Any application for development at this location would be accompanied by the appropriate archaeological impact assessments.

# 3 A Socio-Economic Profile and Social Infrastructure Audit

A Socio-economic profile of the area surrounding the subject site has been prepared to provide an evidenced base in support of key arguments for the proposed rezoning of this site to residential. This section presents the findings of this profile with specific focus on demand for housing. An audit of existing social infrastructure has been undertaken to demonstrate that there is sufficient provision of social infrastructure within the Ennis settlement to cater for additional demand generated by future housing.

# 3.1 Study Area



#### Figure 3.1 Extent of Demographic Study Area comprised of 6 no. Electoral Divisions Source: CSO 2016/KPMG -FA

The study area has been defined using 6 no. Electoral Divisions (EDs) which are considered provide the most accurate representation of the Ennis Settlement (Figure 3.1) as they include the vast majority of residential settlement within Ennis within their boundaries collectively. The Ennis settlement boundary as defined by the CSO is shown via a white line in Figure 3.1.

This report considered the socio-economic profile status of the surrounding area in order to assess the suitability of changing the land use zoning of the subject site to 'Residential'.

#### 3.1.1 Population Change

The population of the study area grown by 1.6% over a 5 year period (2011-2016) and by 3% over a 10 year period (2006-2016). The population growth between 2011 and 2016 was slightly higher than the overall county, which saw a growth of 1.4%.

#### Table 3.1 – Population Change

	2006	2011	2016	Pop Change 11-16 (%)	Pop Change 06-16 (%)
Study Area	24,837	25,246	25,655	1.6%	3.3%
Clare	110,950	117,196	118,817	1.4%	7.2%
County					

#### 3.1.2 Current Housing Supply

As shown in Table 3.2, the number of private households has steadily increased over the last 10 years. In 2016, the average household size in the Study Area was 2.56.

According to the 2016 census, a total of 98 houses were built within the Study Area between 2011-2016, which is quite a low figure for a settlement with an overall population of 25,655 people (2016). Considering that the target increase for households in Ennis in the current development plan was 3,166 units between 2011 and 2023, it estimated that this target will not be met. This projection is based on the fact that existing residential zoned lands are not being brought forward for development with a substantial quantum of land remaining undeveloped and without planning permission having being secured. It appears that the status quo in terms of land use zonings as per the current plan is being transposed into the Draft Plan without the appropriate rigor applied to test development intent. Such inactivity should be prevented from continuing to take place over the course of the Draft Plan period. This situation further emphasises the need for encouraging housing provision on the development ready subject lands facilitated by their rezoning as sought under this submission.

#### Table 3.2 – Number of Private Households

	2006	2011	2016	
Study Area	8,864	9,649	9,849	

As illustrated in Table 3.3, in terms of occupancy, the number private households that are owner occupied with a mortgage experienced a decrease in the 5 year period of 2011-2016. The number of private households that are owner occupied without a mortgage experienced an increase during this period. The number of private households renting either from a Local Authority or a Voluntary Body also increased during this period.

	2011	2016
Owner occupied with mortgage	3,312	2,914
Owner occupied no mortgage	2,834	3,204
Rented from Private Landlord	2,361	2,265
Rented from a Local Authority	803	922
Rented from a Voluntary Body	86	101
Occupied free of rent	107	117
Not Stated	143	322
Total	9,646	9,845

#### Table 3.3 – Permanent private households by type of occupancy

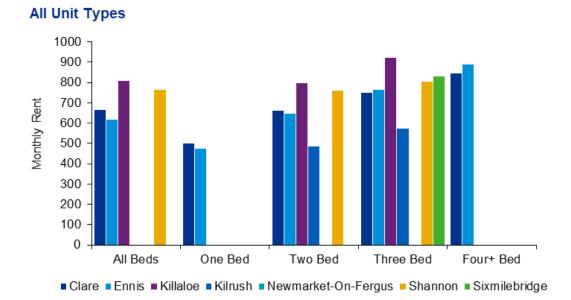
In respect of the types of accommodation within the Study Area, the largest group in 2011 and 2016 were those residing in houses, with the second largest group residing in apartments. Notably, between 2011-2016, there was a small decrease in group residing in housing (0.2%) and an increase in the group residing in apartments (1%).

#### Table 3.4 – Private households by type of accommodation

Private households by type of accommodation	No. Households 2011	(%)	No. Households 2016	(%)
House/Bungalow	8,636	89.5	8,794	89.3
Flat/Apartment	826	8.6	950	9.6
Other	187	1.9	105	1
Total	9,649	100	9,849	100

#### 3.1.3 Residential Rental Market

Residential Tenancies Board (RTB) data published by the CSO for the period 2010-2020 has been analysed to identify the rental market profile in Clare. The average rent has significantly increased over the last decade from €583 in Ennis to €734 (26%), which is higher than the county average of €725. This suggests that there is a demand for rental accommodation in Ennis and should be considered when identifying projected housing demand for the area.



#### Figure 3.3 Average Monthly Rent 2010-2020 (Source RTB)

#### 3.1.4 Income

In terms of income, the "weighted average" income for Co. Clare based on the 2016 Median was €43,824, while the "weighted average" income for Ennis based on 2016 Median was €42,476.

#### 3.1.5 Projected Population Change

According to the NPF Implementation Road Map (2018), Clare is projected to experience a population uplift of 10,500-12,500 persons between 2016-2026 and an uplift of 15,000-18,000 persons between 2016-2031.

In respect of Ennis, the Core Strategy provides that the population allocation for the life of the plan is 2,705 persons.

#### 3.1.6 Housing Need According the Clare Housing Strategy

According to the Clare County Housing Need Demand Assessment<sup>3</sup>, the Housing Supply Target for County Clare in the Clare County Development Plan 2023 2029 will plan for 4,500 new households over the plan period. The HNDA analysis indicates that over the (seven) years 2023-2029, approximately 19% of new households will require social housing and approximately 5% will require affordable housing. A further 51% of households will be able to purchase a home, while approximately 25% will fall into the private rented sector.

<sup>&</sup>lt;sup>3</sup> Clare Housing Strategy – Volume 8 Draft Clare County Development Plan 2023-2029

#### 3.1.7 Future Housing Supply

A review of the planning pipeline was undertaken in Ennis. In terms of pipeline permissions, there is a total of 585 no. units. Of these units, a total of 225 no. units have commenced.

Reg Ref:	No. Units Permitted	Status
16758	61 no. housing units	Commenced
17237	39 no. housing units	Commenced
17400	14 no. housing units	Commenced
17977	51 no. housing units	Not Commenced
18137	25 no. housing units	Appeal Withdrawn – Not Commenced
181007	25 no. housing units	Commenced
18811	99 no. housing units	Site currently on the market
199005	40 no. housing units	Commenced
19167	14 no. apartment units	Not Commenced
19196	68 no. apartment and housing units	Commenced
19244	27 no. housing units	Not Commenced
20158	22 no. housing units	Not Commenced
20172	16 no. housing units	Not Commenced
20618	18 no. housing units	Commenced
21135	35 no. housing units	Not Commenced
21153	21 no. housing units	Not Commenced
21211	10 no. housing units	Not Commenced
Total Units	585 units	

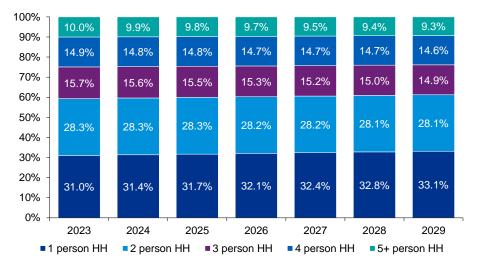
#### Table 3.5 – Planning Pipeline

Assuming that all of the units in the planning pipeline came forward, they would have the potential to generate a population of 1,498 persons (calculated using no. units 585 average household size in the Study Area, 2.56).

As illustrated in Table 3.5, there are a significant number of extant permissions on zoned land that have yet to commence development. It is worth noting that the subject lands are development ready with a promotor keen to commence construction as soon as possible.

#### 3.1.8 Estimated Future Housing Profile

A projection of the future housing profile of the Study Area was undertaken by KPMG Future Analytics. According to this review, in respect of housing composition, the number of 1 person households is to increase by 1.9% (Figure 3.2). The second largest group in terms of household composition is the 2 person household.



#### Forecast Household Composition 2023-2028

#### Figure 3.4 Household Composition (Source: KPMG-FA)

In regard to dwelling type, the percentage of households residing is houses is projected to stay the same up to 2029, while the percentage of households residing in apartments in projected to decrease very slightly.

#### Table 3.5 – Forecasted Dwelling Type

Forecasted Dwelling Type	2023	2024	2025	2026	2027	2028	2029
House/Bungalow	90.3%	90.3%	90.3%	90.3%	90.3%	90.3%	90.3%
Flat/Apartment	9.7%	9.7%	9.7%	9.7%	9.7%	9.6%	9.6%

#### 3.1.9 Social Infrastructure Audit

As part of this report, a high level review of the existing social infrastructure in the area has been undertaken in order to demonstrate the suitability of the site for residential zoning. Having regard to the rural nature of the lands surrounding Ennis town centre, the settlement boundary of Ennis<sup>4</sup> was considered to be the catchment for the social infrastructure audit. A 2km buffer around the subject site was also examined. In total, 175 facilities were located within the settlement boundary of Ennis, 41 no. of which were located within the 2km buffer of the subject site. A breakdown of each social infrastructure category is provided below.

<sup>&</sup>lt;sup>4</sup> Settlement Boundary defined by the CSO

#### Education & Childcare

As illustrated in Figure 3.5 below, a total of 42 educational facilities were recorded within the settlement boundary of Ennis. These include 27 no. childcare facilities, 4 no. post primary schools, 9 no. primary schools and 2 no special needs schools. Of the 40 no. facilities identified, 14 no. were located with 2 km of the subject site. These include 9 no. childcare facilities, 3 no. primary schools and 2 no. special needs schools.

A full list of these facilities is provided in Section 8 Appendix.

#### Open Space

As illustrated in Figure 3.6 below, a total of 45 Open Space facilities were identified within the settlement boundary of Ennis. These include 2 no. golf courses, 3 no. parks, 10 no. pitches, 6 no. playgrounds, 12 no. sports facilities, 5 no. sports ground, 5 no. sports centres, 1 no. stadium and 2 no. tracks. It is work noting that 8 no. of these were located within 2 km of the subject site.

A full list of these facilities is provided in Section 8 Appendix.

#### Community & Civic Services

As illustrated Figure 3.6 below, a total of 15 no. Community and Civic Services were identified within the settlement boundary. These include 2 no. community centres, 1 no. community centre, 1 no. court house, 1no. fire station, 3 no. libraries, 2 no. museums, 1 no. Garda station, 1 no. post office and 1 no. theatre. It is worth noting.

A full list of these facilities is provided in Section 8 Appendix.

#### <u>Retail</u>

As illustrated in Figure 3.6 below, a total of 7 no. convenience retail facilities were identified within the settlement boundary. Of these 7 no. facilities, 4 no. are located within 2 km of the subject site. These include the Roslevan Shopping Centre, Lidl, Liddy's and Kavanagh's Spar.

A full list of these facilities is provided in Section 8 Appendix.

#### Health Facilities

As illustrated in Figure 3.7 below, a total of 50 no. Health Facilities were identified withing the settlement boundary. These include 13 no. general practitioners, 4 no. health centres, 2 no. hospitals, 9 no. mental health facilities, 4 no. nursing homes and 18 no. pharmacies. It's worth noting that 11 no. of these facilities are located within 2 km of the subject site. These include 3 no. mental health facilities, 2 no. nursing homes, 1 no. hospital, 3 no. pharmacies and 2 no. general practitioners.

A full list of these facilities is provided in Section 7 Appendix.

#### Places of Worship

As illustrated in Figure 3.7 below, a total of 12 no. Places of Worship were identified within the settlement boundary. These include 3 no. burial sites/cemeteries and 9 no. churches. Of these, 3 no. facilities are located within 2 km of the subject site. These include 2 no. churches and a cemetery.

A full list of these facilities is provided in Section 8 Appendix.

#### SIA Conclusion

As demonstrated above, the area is well served by social infrastructure, both at a settlement level and at an individual site level. The excellent provision of social infrastructure that presently exists within the area further highlights the suitability of the subject lands for redevelopment. It is considered that any future development on the subject lands will be adequately supported by existing social infrastructure and any notable gaps could be addressed as part of an integrated residential led scheme on the lands. Furthermore, in order to fully capitalise on these amenities and to ensure that there remains a critical mass to support their continued function and operation, it is respectfully suggested that the subject lands represent an appropriate location to guide future residential development.

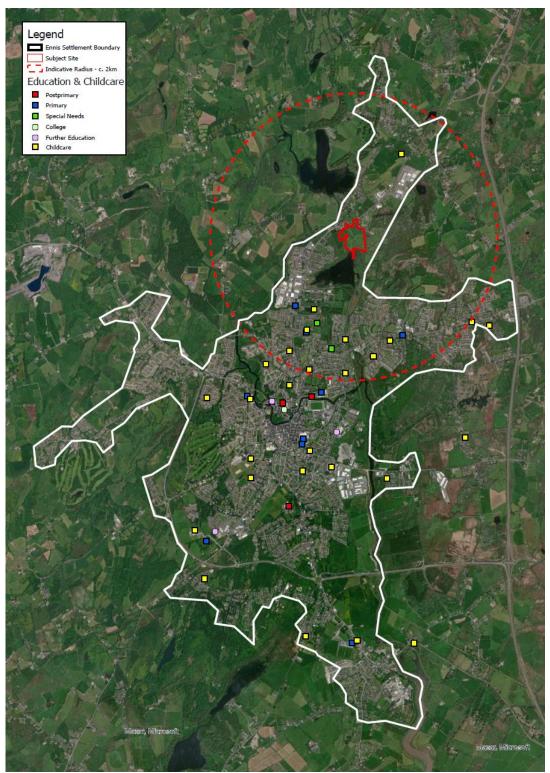


Figure 3.5 Education & Childcare Facilities within the Ennis Settlement Boundary. Facilities within a 2km buffer of the subject site are also indicated in red.

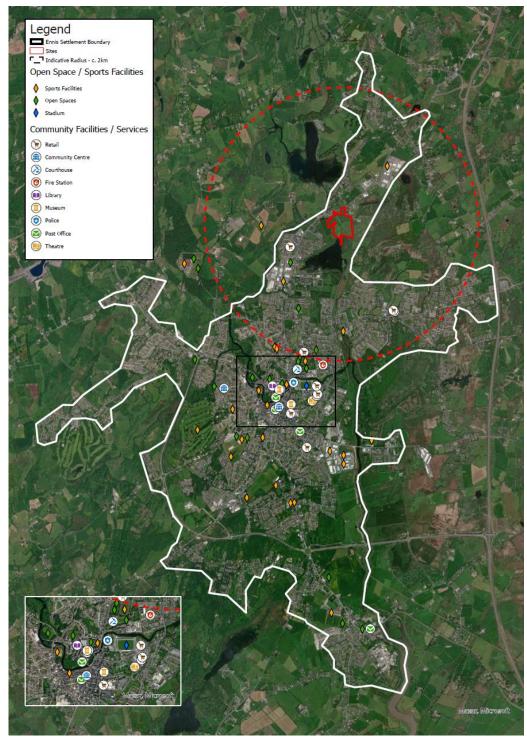


Figure 3.3 Community Facilities and Services within the Ennis Settlement Boundary. Facilities within a 2km buffer of the subject site are also indicated in red.

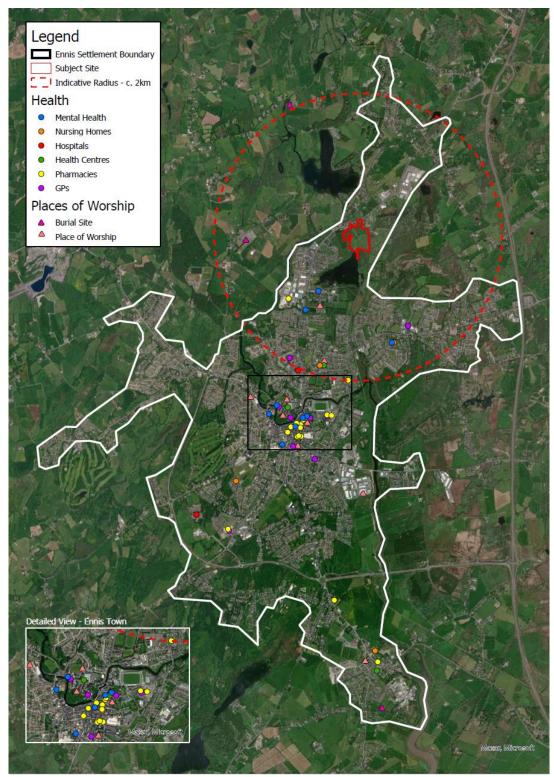


Figure 3.4 Health Facilities and Places of Worship within the Ennis Settlement Boundary. Facilities within a 2km buffer of the subject site are also indicated in red.

#### 3.1.10 Conclusion

This socio-economic profile and social infrastructure audit demonstrated the following:

- The Study Area has experienced growth in population over a 5 and 10 year period. The growth in population over the last 5 years was slightly higher than the increase at county level.
- Population is projected to increase by 2,705 within the life of the Draft Plan in order to meet the requirements of the Core Strategy. Ennis could also see an increase of 1,498 persons, should all 585 pipeline units come forward.
- The average rent price in Ennis period for all unit types has significantly increased over a 10 year by approximately 26%.
- ➤ The average income in the settlement is €42,476, which is similar to that at county level (€43,824).
- The review of the demographic profile has demonstrated that there is a current need for housing which is compounded by an increase population that has occurred over the last decade and a projected increase in population that is expected over the life of the development plan.
- The settlement of Ennis is well served by social infrastructure, with 175 facilities identified within the settlement and a total of 41 no. facilities identified with 2 km of the subject site.

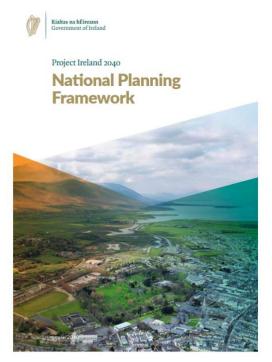
# 4 Policy Context

This section sets out the planning and development policies and objectives at national level that are relevant to this submission.

#### 4.1 National Planning Framework: Project Ireland 2040

The National Planning Framework: Ireland 2040 Our Plan (NPF) defines the future planning and development of Ireland. replacing the former National Spatial Strategy for Ireland 2002-2020: People, Places and Potential (NSS). The NPF, alongside the recently published National Development Plan (2021-2030), combine to guide strategic development and infrastructure investment at national level. The NPF with the National Development Plan will also set the context for each of Ireland's three regional assemblies to develop their Regional Spatial and Economic Strategies taking account of, and coordinating with, Local Authority, County and City Development Plans in a manner that will ensure national, regional and local plans align.

The NPF strives to prioritise urban areas as the preferable location in which to accommodate the State's future population



and to drive enterprise and employment opportunities. In this regard, National Policy Objective (NPO) 5 seeks to,

"Develop cities and towns of sufficient scale and quality to compete internationally and to be drivers of national and regional growth, investment and prosperity."

Such areas allow for the creation of critical mass that allows services and infrastructure to be more effectively and easily provided. Targeting development in urban areas also reduces negative impacts on the natural environment and the loss of valuable, scarce land resources and the emission of greenhouse gases. To achieve this, the NPF includes NPO 9 which allows for select settlements to be "identified for significant (i.e. 30% or more above 2016 population levels) rates of population growth at regional and local planning stages". NPOs 3a and 3c place further emphasis on strengthening critical mass and urban consolidation: "Deliver at least 40% of all new homes nationally, within the built-up footprint of existing settlements" and "Deliver at least 30% of all new homes that are targeted in settlements other than the five Cities and their suburbs, within their existing built-up footprints".

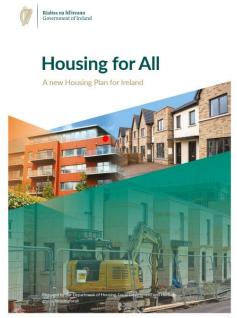
The NPF refers to the need to create places that can foster enterprise and innovation and attract investment and talent. National Strategic Outcome 5 seeks to deliver 'A Strong Economy, supported by Enterprise, Innovation and Skills'. Clearly, the NPF is seeking to drive increasing levels of employment opportunities, population growth and residential development into urban areas, as the most sustainable and resilient locations in which to secure Ireland's future.

The NPF Implementation Road Map (2018) provides that Clare is projected to experience an population uplift of 10,500-12,500 persons between 2016-2026 and an uplift of 15,000-18,000 persons between 2016-2031. Such growth will require the accelerated delivery of much needed housing both within and in close proximity to urban centres. The redevelopment of the subject lands which offer the opportunity to rationalise an existing residential area and which, it should be noted, were once zoned for residential use, can positively contribute to the Authority delivering upon the aims and objectives of the NPF in terms of accommodating projected population growth in existing built up areas.

# 4.2 Housing for All

'Housing for All: A New Housing Plan for Ireland' was published in 2021. It represents then Government's housing plan to 2030, replacing Rebuilding Ireland. It reiterates a national target of building an average of 33,000 new homes every year from 2021 to 2030, including approximately 10,000 social homes and 6,000 affordable homes for purchase or rent. It provides a comprehensive strategy and action plan across all tenures and elements of the Irish housing system, guided by four main 'pathways' to improving the housing system:

- Supporting home ownership and increasing affordability
- Eradicating homelessness, increasing social housing delivery and supporting social inclusion
- Increasing new housing supply
- Addressing vacancy and efficient use of existing stock



Housing for All has the largest ever housing budget in the history of the State to support these pathways, with in excess of €20bn in funding through the Exchequer, the Land Development Agency (LDA) and the Housing Finance Agency over the next five years. Local Authorities will play a key role (in partnership with Approved Housing Bodies) in delivering new social and affordable homes under Housing for All. Each Local Authority will produce a Housing Delivery Action Plan by December 2021 to translate national targets into clear local targets and actions, underpinned by an evidence-based assessment of local housing need. The strategy reiterates the importance of compact

growth and sustainable development, with national housing policy committed to delivering town centre and rural regeneration. For rural towns and villages, a new 'Croí Cónaithe' Fund will be established to deliver serviced sites for housing (subject to available infrastructure) to attract people to build their own homes and refurbish vacant properties, enabling sustainable housing delivery in small towns and villages.

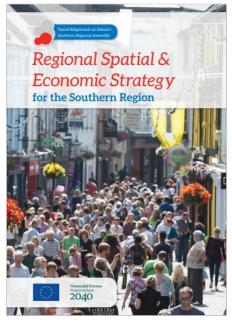
# 4.3 Regional Spatial & Economic Strategy for the Southern Region

The Regional Spatial and Economic Strategy for the Southern Region (RSES) – is a 12year strategic regional development framework to guide this change. The RSES primarily aims to support the delivery of the programme for change set out in Project Ireland 2040, the National Planning Framework (NPF) and the National Development Plan 2018-27 (NDP). As the regional tier of the national planning process, it will ensure coordination between the City and County Development Plans and Local Enterprise and Community Plans of the ten local authorities in the Region.

An innovative approach is taken to securing long-term transformational and rejuvenationfocused city growth through Metropolitan Strategic Area Plans (MASPs) for Cork, Limerick-Shannon and Waterford Metropolitan Areas and the identification of Key Towns, such as Ennis.

The RSES vision for the Southern Region is led by the need for transformative change. By 2040, the population of the Region will most likely grow by 380,000 people to reach almost two million. This growth will require new homes and new jobs. It also raises questions as to where our future population will live and work, what kind of quality of life will we enjoy and how we can adapt to the challenges we face such as climate change, regional disparity and global uncertainty. An unchecked "business as usual" scenario will diminish our quality of life, our environment, erode our competitiveness and compound regional disparity. There is a need for a different approach to planning for the future.

Key Towns were identified in accordance with NPF. They each play a critical role in underpinning the RSES and ensuring a consolidated spread of growth beyond the cities to the sub-regional level. It is



envisaged that the Key Towns will be a focus for significant growth (more than 30%).

As a Key Town, Ennis is described in the RSES as having a "Large population scale urban centre functioning as self-sustaining regional drivers", and as being "Strategically located urban centres with accessibility and significant influence in a sub-regional context." Ennis, with a population of 25,276 in 2016, is the largest town in Munster and the fifth largest settlement in the Region. The triangle of Limerick-Shannon-Ennis is recognised as the economic engine of the Mid-West. The M18 has created a greater synergy and connection between Ennis and Galway and there is potential to attract economic drivers/ infrastructure such as data centres. In this context, Ennis should build on its current talent and skills offer and attract a higherlevel education campus. The preparation of the 'Ennis 2040 Economic and Spatial Strategy' offers an opportunity to create a long-term strategy for the sustainable development of the town.

In order to sustain Ennis' position as a regional driver, it is imperative that projected population growth can be readily accommodated within the settlement boundary. Recent inactivity in terms of housing completions accentuates the need for development ready lands in strategic locations with active promoters such as the subject site to be zoned accordingly to permit residential land use.

## 4.4 Ennis 2040: Spatial and Economic Strategy

'Ennis 2040' is a strategy that sets out a long-term vision for Ennis to 2040 and beyond. The strategy aims to deliver economic investment and benefits which will extend to all parts of the County and make housing, jobs, amenity and services easier to access for all. The strategy aims to build communities and make Ennis one of the best places to live, work and visit. The strategy will aim to make the urban core more liveable for young and old alike, and as attractive as suburban and more peripheral locations.

Ennis 2040 seeks to increase and diversify the local employment base. It targets employers seeking to locate in more urban settings with a focus on employees' access to housing, amenity areas, transport, shopping, and public services. This recognises the global shift towards urban centres, a trend supported by national and regional spatial planning.

The strategy sets out how Inner area could deliver an average gross density of 45-50 units/ha, and that this would result in a capacity for an additional 1,350-1,500 homes in the town centre by 2040.

These units would primarily be two-bed in size, with some one-bedroom and threebedroom units. In the Intermediate area the gross densities are anticipated to be approximately 30 units/ha, which would have the capacity to provide 3,500-4,500 units by 2040 with a higher proportion of three bedroom units than in the town centre area. In the Outer area residential development is expected to deliver a lower density at approximately 15 units/ha, this has the potential to deliver an additional 700-800 units by 2040. While Ennis 2040 will inform the new and future County Development Plans, it is a long-term, non-statutory strategy and it will be the responsibility of the County Development Plan to provide land use zoning to deliver new housing in accordance with overall County housing targets.

The subject site is capable of supporting the Ennis 2040 strategy by bringing forward housing in the outer area of Ennis and in turn contributing to the overall County housing targets. An integrated development proposal at this location with a mix of tenures would deliver on the objective of Ennis 2040 to make the suburban and peripheral locations more attractive and liveable for all age groups.

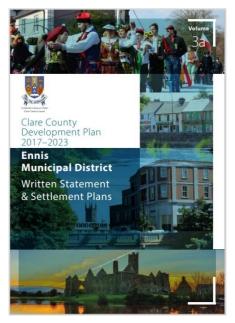
## 4.5 Clare County Development Plan 2017-2023 - Ennis Municipal District Written Statement & Settlement Plans

In terms of settlement hierarchy, Ennis is designated as the 'County Town/Hub', as per the National Spatial Strategy (NSS).

The Development Plan's focus on the delivery of housing in the county is reflected in the following policies.

**CDP4.2 Development Plan Objective: Facilitating the Housing Needs of the Population: A** It is an objective of Clare County Council: a To facilitate the housing needs of the existing and future population of County Clare through the management of housing development throughout the County in accordance with the Settlement Strategy

**CDP4.3 Development Plan Objective: Living in our Towns and Villages: C** To encourage the development of new residential accommodation in or



adjoining town centres and to ensure that such developments provide a range of accommodation types and tenures and a high level of residential amenity

**CDP4.7 Development Plan Objective: Housing Mix A** To secure the development of a mix of house types and sizes throughout the County to meet the needs of the likely future population in accordance with the guidance set out in the Housing Strategy and the Guidelines on Sustainable Residential Development in Urban Areas

The subject site is located in the Ballycorey/Ballymaley Neighbourhood.

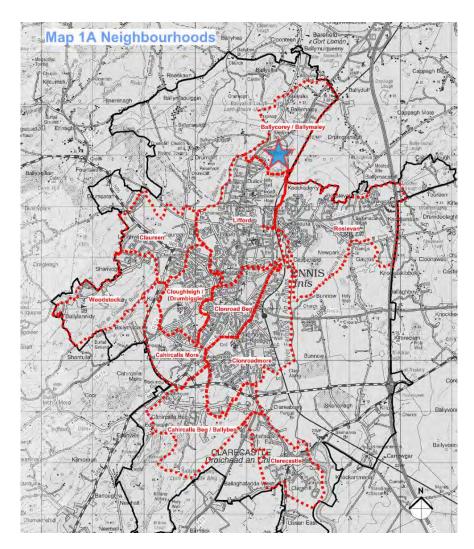
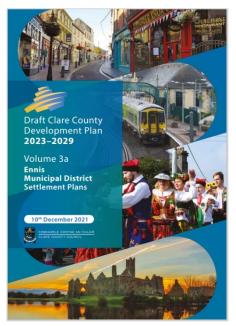


Figure 4.1 Ennis Neighbours

## 4.6 Draft Clare County Development Plan 2023-2029

The Draft Clare County Development Plan 2023-2029 (Draft Plan) is now at Stage 2 of its process, having gone on public display on 24 January 2022. The Draft Plan has placed an emphasis on supporting the delivery of the '10 minute town concept'. The 10 Minute Town Concept seeks to have all community facilities and services accessible within a 10 minute walk or cycle from homes or are accessible by public transport services connecting people to larger scaled settlements. Ennis has the characteristics and potential to lead the way as Ireland's first '10 Minute Town'. It is worth noting that the subject site is positioned within a 10 minute cycle distance from the town centre, as illustrated in Figure 2.2 above. Furthermore, part of the route from the subject site to the town centre has a designated cycle path, providing a safe connection for residents.



The Draft Plan notes that Ennis as a designated as a 'Key Town' in the RSES, and as both the County Town for Clare and a University Town it is an important residential, educational, service and commercial centre which provides significant levels of employment.

The Ennis 2040 Spatial and Economic Strategy has a town centre first focus and also looks to prioritise sites outside the town centre that will support compact growth and realise economic opportunities for Ennis and Clare into the future. The subject site is capable of delivering on these objectives as serviced land that is strategically located with direct cycle linkages to the settlement centre. The development of these lands supports the implementation of the '10 minute town concept' through the delivery of housing at such locations.

In Ennis, the aim is for each neighbourhood to be a high quality place to live, with essential services provided in close proximity to residential areas. In order to meet the overall goal for the future development of housing and sustainable neighbourhoods, the following strategic aims will be pursued in the settlement area:

- > To plan for a population growth in Ennis in excess of 30% by 2040.
- To ensure that sufficient lands are zoned for residential use in the settlement of Ennis to accommodate the target population growth
- > To promote the development of residential serviced lands to provide for a high

quality urban environment to create sustainable residential communities with an

appropriate mix of housing types and densities, together with complementary land uses such as community facilities and public transport facilities, to serve the current and future residential population of Ennis.

- To deliver up to 30% of all new homes targeted for Ennis within the existing builtup footprint.
- To promote the creation of strong, vibrant neighbourhoods in the Ennis area, each with a range of services and amenities which are easily accessible to local residents and attractive for growth.
- To ensure delivery of the physical and social infrastructure necessary to facilitate population growth and community development.
- > To support the delivery of the '10 Minute Town' Concept.

The following is a Goal of the Draft Plan:

#### Goal 12 Accessible Housing and Sustainable Neighbourhoods

An Ennis which achieves a sustainable and balanced population increase by providing a high quality and mix of housing for all members of the community, whilst achieving sustainable neighbourhoods and improving place making.

The subject site is located in the Ballymaley/Ballycorey Neighbourhood. While no specific technical guidance is provided for the subject site, Volume 3a of the Draft Plan provides technical guidance for LRD 4, which is directly opposite the subject site. On this basis, it is considered that residential development in this area is acceptable in principal.

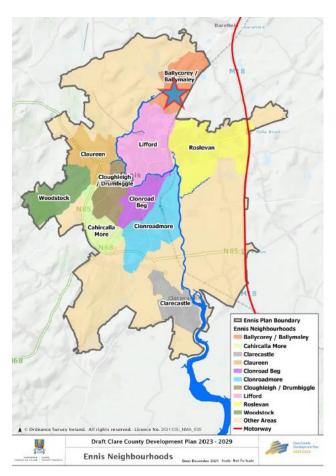


Figure 4.1 Ennis Neighbourhoods

#### 4.6.1 Core Strategy

As Clare's key town, Ennis how been allocated the largest number units in the Core Strategy. A total of 1,550 units have been allocated to Ennis, which equates 58.90 ha.

The rezoning of the subject site would result in the development of residential units within the existing built up settlement of Ennis, contributing to the Core Strategy allocation for the town.

	ement ology	Settlement	2016 as a % of County	2016 Population	Core Strategy 2023-2029 Population Allocation	Housing Units	Brown Field (30%)	Density Units/ha	Housing Land Required in Ha	Zoning as per map in Ha
Key	Town	Ennis	21.3	25,276	2,705	1,550	465	35/15	58.90	90.39

Further discussion in regard to the Core Strategy is provided in Section 5.1 below.

## 5 Residential Land Requirement

The Ennis settlement area is an important residential, service and commercial centre providing significant levels of employment. As the County Key Town it is therefore at the top of the Settlement Hierarchy for the County.

The Draft Plan identifies Greenfield lands which will be identified to provide new housing and associated facilitates. This approach aims to regenerate and ensure vibrancy in the Town with a broad choice of housing options for the diverse needs of the Town's population profile.

The following section will discuss the requirement for the residential zoned land in Ennis and the alignment with the Core Strategy.

## 5.1 Extent of Residential Zoned Lands – Draft Plan

A total of 90.39 ha is zoned for residential development in the Draft Plan, which 58.90 ha of land stated to be required to meet the Core Strategy zoned land target of an additional 2,705 no. people. As Clare's Key Town, Ennis has been identified as a key focus for the delivery of housing.

#### 5.1.1 Clare County Council Serviced Land Assessment (SLA)

A Serviced Land Assessment was undertaken by Clare County Council and is included in the Draft Plan. A total of 20 no. sites have been identified for 'Residential' development and 11 no. sites were identified for 'Low-Density Residential' development within Ennis in the Draft Plan. This equates to 31 no. sites in total. All sites identified were also zoned for residential development via the current development plan. Section 5.2 below sets out the quantum of land associated with a granted planning application versus those that show no development activity.

Table 5.1 below provides a review of the sites, noting their current and draft zoning, and their current status.

Draft Plan Site Ref	Site Areas	Draft Zoning	Current Zoning	Planning Pipeline	Status
R1	2	Residential	Residential	No extant applications	No visible dev activity
R2	14.92	Residential	Residential	Ref. 20172	Access roads visible
R3	0.79	Residential	Residential	No extant applications	No visible dev activity
R4	2.17	Residential	Residential	Ref. 17977	Site clearance
R5	0.43	Residential	Residential	Ref. 21153 (adj)	No visible dev activity

#### **Table 5.1 Serviced Land Assessment Sites**

R6	0.53	Residential	Residential	No extant	No visible dev
				applications	activity
R7	0.58	Residential	Residential	No extant	No visible dev
				applications	activity
R8	0.67	Residential	Residential	No extant	Site clearance
				applications	
R9	2.29	Residential	Residential	No extant	No visible dev
				applications	activity
R10	3.15	Residential	Residential	No extant	No visible dev
				applications	activity
R11	0.68	Residential	Residential	No extant	No visible dev
				applications	activity
R12	3.62	Residential	Residential	Ref. 18137, 19196	Site clearance,
		<b>N</b> 11 11			activity
R13	12.81	Residential	Residential	No extant	No visible dev
	0.05	<b>B</b> (1) (1)		applications	activity
R14	0.95	Residential	Residential	No extant	No visible dev
D45	6.01	Desidential	Desidential	applications	activity
R15	6.01	Residential	Residential	No extant	No visible dev
D16	1.6	Decidential	Residential	applications No extant	activity No visible dev
R16	1.6	Residential	Residential		
R17	1.2	Residential	Residential	applications Ref 181007	activity No visible dev
KI7	1.2	Residential	Residential	KEI 101007	activity
R18	1.63	Residential	Residential	Ref. 21135	Site clearance
R19	1.3	Residential	Residential	Ref. 17400 (adj)	No visible dev
				5 6 6 4 4 5 6	activity
R20	0.42	Residential	Residential	Ref. 21153	Floor plates
LDR1	1.01	Low Donsity	Low Dopsity	No extant	visible No visible dev
LDRI	1.01	Low Density Residential	Low Density Residential	applications	activity
LDR2	2.33	Low Density	Low Density	No extant	No visible dev
LDILL	2.55	Residential	Residential	applications	activity
LDR3	1.97	Low Density	Low Density	Ref. 198005 (adj)	No visible dev
_	-	Residential	Residential		activity
LDR4	3.96	Low Density	Low Density	No extant	No visible dev
		Residential	Residential	applications	activity
LDR5	1.28	Low Density	Low Density	Ref. 19244	Floor plates
		Residential	Residential		visible
LDR6	0.77	Low Density	Low Density	No extant	No visible dev
		Residential	Residential	applications	activity
LDR7	10.12	Low Density	Low Density	Ref. 18811, 17237	No visible dev
		Residential	Residential	(adj)	activity
LDR8	0.94	Low Density	Low Density	Ref. 20158	No visible dev
		Residential	Residential		activity
LDR9	1.02	Low Density	Low Density	No extant	No visible dev
10040	6 5 4	Residential	Residential	applications	activity
LDR10	6.54	Low Density	Low Density	No extant	No visible dev
10044	2.67	Residential	Residential	applications	activity
LDR11	2.67	Low Density	Low Density	No extant	No visible dev
		Residential	Residential/Agricultu	applications	activity
Total	90.36		re		
TOtal	50.50				

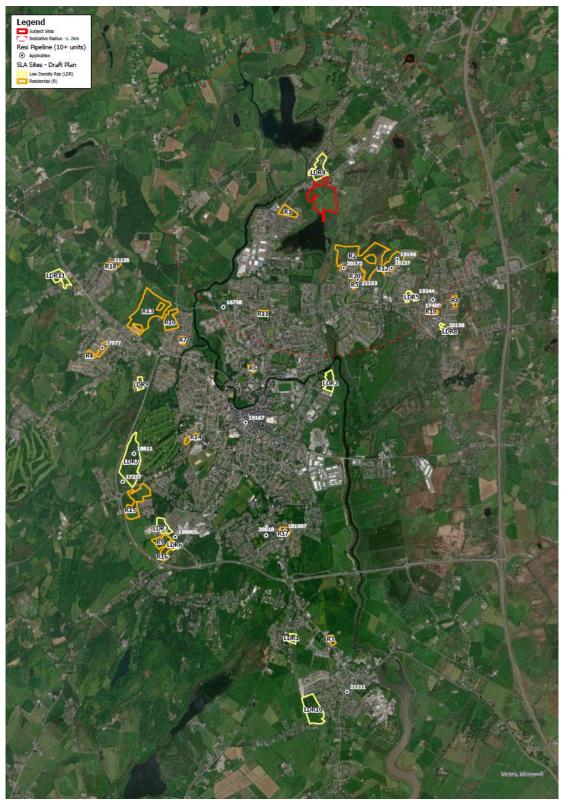


Figure 5.1 Serviced Land Assessment Sites shown with the subject site outlined in red

## 5.2 Suitability of Identified Sites for Further Housing Delivery

In Appendix 1 Introduction SLA, these sites were assessed against the following headings; Footpath, Water Supply, Waste Water, Compact Growth, Public Transport, Co-Ordinated Development.

As noted in Table 5.1 the 31 no. identified sites in the SLA equate to 90.36 ha in total. KPMG FA have carried out a desktop review of the status of each of these sites. The sites which currently are associated with a granted planning application equate c. 40.7 ha with of total of 489 units permitted.

Of the total 31 no. sites zoned for residential development in the current plan a total of 18 no. sites show no visible development activity and have no extant permissions associated with them. This equates to a total of 49.7 ha of residential zoned land that has seen no activity since the commencement of the current plan. Over 50% of the sites identified in the SLA show no signs of coming forward. If current trends of inactivity continue, the Draft Plan will not deliver upon its housing targets to meet population growth of 1,550 units and 2,705 people in Ennis. Site to Remaining Zoned Lands

While the SLA has identified sites deemed to be suitable for residential development, it is considered that based on their status since the commencement of the current plan, they are unlikely to be forthcoming for development in the short to medium term. In comparison, the subject site further benefits from its contained and coherent landholding owned by a single-party and is ready to come forward for development. On this basis, it is considered that the subject site should not be prejudiced from coming forward.

Of the sites identified via the SLA, 9 no. are located with 2 km of the subject site. A total of 3 no. are located in close proximity to the site. These include R1, LDR 4 and R2. The close proximity of these sites to the subject sites demonstrates the suitability of the subject site in terms of location for residential development. According to the Draft Plan (Appendix 1 Introduction SLA), the development of these sites would be considered as delivering compact growth in Ennis.

Table 5.2 below assesses the subject site against the criteria used in the Serviced Land Assessment. These included the roads and footpaths serving the site, the water services serving the site, the site ability to achieve compact growth, access to public transport and the sites ability to provide co-ordinated development. Responses are indicated based on the results for the site R and LDR sites located adjacent to the subject site.

Area (ha)	Roads	Footpath	Water Supply	Waste Water	Compact Growth	Public Transport	Co- ordinated development
10	1 <sup>5</sup>	1	1	1	~	~	~

#### Table 5.2 - Subject Site Assessed Against the SLA Criteria

This assessment indicates that the subject site is just as suitable, if not more suitable than more than half of the sites identified in the SLA. The 18 no. of the 31 no. sites that were originally identified via the current development plan, that show no signs of coming forward in the short to medium term were presented with the same opportunity to deliver housing and have not. Furthermore, the fact that only 98 houses were built within the Study Area between 2011-2016<sup>6</sup> is further evidence that the target increase for housing units within Ennis as outlined in the current Development Plan was 3,166 units between 2011 and 2023, will not be met. If current trends of inactivity continue, the Draft Plan will not deliver upon its housing targets to meet population growth of 1,550 units and 2,705 people in Ennis

The subject site shares many of the characteristics of these sites, as demonstrated in Table 5.2 and is a position to deliver housing in the short to medium term. On this basis, it is our opinion that the subject site should be added to the list of residential zoned sites, by replacing an existing site on the list that shows no prospect of coming forward.

<sup>&</sup>lt;sup>5</sup> Based on status indicated by CCC for LDR 4

<sup>&</sup>lt;sup>6</sup> CSO, 2016

## 6 Concluding Comments

The subject site is presently zoned mainly as 'Agriculture', with a small portion along Gort Road (R458) that is zoned 'Existing Residential' in the current *Clare County Development Plan 2017-2023*. The *Draft Clare County Development Plan 2023-2029* proposed to maintain the existing zoning for the subject site. It is now proposed for the full site to be rezoned as 'Residential'.

#### 6.1 Demographic Need

A review of the demographic profile of the area has demonstrated that there is an apparent need for housing in Ennis and that as a Key Town, Ennis has the capacity to absorb additional housing. In order to maintain Ennis' status as a regional driver in a sub regional context it is imperative that future growth can be accommodated and that a sufficient supply of housing is delivered in a timely fashion.

As demonstrated in the socio-economic profile for the area, the Study Area has experienced growth in population over a 5 and 10 year period. The growth in population over the last 5 years was slightly higher than the increase at county level.

Population is projected to increase by 2,705 within the life of the Draft Plan. In order meet this projected growth, the Core Strategy has allocated a planned housing target of 1,550 units for the settlement of Ennis. If recent historic trends of inactivity in housing delivery on residential zoned lands in Ennis are permitted to continue over the course of the new Plan, there is a realistic risk that the projected population growth will be unable to be accommodated within the settlement boundary. This in turn could jeopardise Ennis' status as a Key Town and hinder the ambitions for the consolidated and expanded growth of the town. The subject lands present a tangible opportunity to deliver upon local, regional and national aspirations for Ennis and ensure housing targets are achieved

The review of the demographic profile has demonstrated that there is a current need for housing which is compounded by an increase population that has occurred over the last decade and a projected increase in population that is expected over the life of the development plan, and beyond.

The average rent price in Ennis period for all unit types has significantly increased over a 10 year by approximately 26%. This would indicate that there is currently pressure on the existing supply of rental properties, which in turn is driving up rental prices.

The settlement of Ennis is well served by social infrastructure, with 175 facilities identified within the settlement and a total of 41 no. facilities identified with 2 km of the subject site. New residential development would be supported be the wealth of community infrastructure already available in the settlement and the immediate context.

## 6.2 Grounding in Planning Policy

An increase in the delivery of housing in Ennis is directly supported by national, regional and local planning policy. It is considered that delivery of housing on the subject site would assist with the delivery of the following policy objectives:

- The NPF Implementation Road Map (2018) provides that Clare is projected to experience a population uplift of 10,500-12,500 persons between 2016-2026 and an uplift of 15,000-18,000 persons between 2016-2031.
- As outlined in Housing for All, there is national target of building an average of 33,000 new homes every year from 2021 to 2030. Housing for All seeks to support homeownership and increase new housing supply.
- At a regional level, the RSES suggest that the southern region is likely to grow by 380,000 by 2040. Key Towns such as Ennis play a critical in ensuring the consolidated spread of growth beyond cites. Key Towns are to be a focus for significant growth (more than 30%).
- Ennis 2040 sets out the following estimates of capacity for Ennis: Inner area could deliver 45-50 units/ha, which would equate to an additional 1,350-1500 homes in the town centre by 2040; Intermediate area could deliver 30 units/ha, which would equate to an additional 3,500-4000 units by 2040; and the Outer area (where the subject site is located) could deliver at least 15 units/ha, which would equate to an additional 700-800 units by 2040.
- Delivery of much needed housing at this location would contribute to compact growth by providing housing in the existing built-up footprint of Ennis and would complement the '10 minute town' concept.

#### 6.3 Sequential Development for Ennis

As noted in Section above, of the 90.36 ha of land that has been identified for residential development since the adoption of the current development plan, a total of 49.7 ha of the this shows no signs of visible development activity and have no extant permissions associated with them.

While the SLA has identified sites deemed to be suitable for residential development, it is considered that based on their status since the commencement of the current plan, they are unlikely to be forthcoming for development in the short to medium term. In comparison, the subject site further benefits from its contained and coherent landholding owned by a single-party and is ready to come forward for development. On this basis, it is considered that the subject site should not be prejudiced from coming forward in the near term.

The subject site has substantial development potential for a residential scheme. This assessment indicates that the subject site is just as suitable, if not more suitable than some of the sites identified in the SLA. The 18 no. sites that were originally identified via the current development plan, that show no signs of coming forward in the short the medium term have had opportunity deliver housing and have not. The subject site shares many of the characteristics of these sites, as demonstrated in Table 5.2 and is a position to deliver housing in the short to medium term. On this basis, it is our opinion that the subject site should added to the list of Low Density Residential sites.

## 6.4 Compatibility of Surrounding Uses

It is worth noting that while the subject site is greenfield in nature, the surrounding area comprises of existing residential development.

As identified in the social infrastructure audit in section 3.2.9, there were 41 no. facilities identified within 2 km of the subject site. These included educational facilities, health care facilities, convenience retail and sports and recreational facilities. The subject site is considered to be well served by social infrastructure.

The provision of residential development at this location would add to the existing cluster of compatible uses in this area.

## 6.5 Implementation and Delivery

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The land owner of the subject site is committed to working with Clare County Council to deliver housing on this site. Following the rezoning of these lands, the land owner is prepared to commence engagement with the Planning Authority in terms of delivering a design solution that delivers on the objections of national, regional and local policy.

# With the above points considered, it is respectfully requested that the zoning designation of the lands be changes from 'Agriculture' and 'Existing Residential' to 'Residential',

This submission has presented a strong and robust case for the rezoning of the subject lands to 'Residential' on the grounds set out above. It should also be noted that the residential zoned lands contain permissible density bands that would ensure the Authority retain sufficient comfort in relation to the intensity of development proposals for the lands and this can be appropriately controlled at planning application stage. The default position should not be the reversion of lands to agriculture and should the Planning Authority feel that the site is more suited to 'Low Density Residential', it is strongly considered that this submission should not prejudice that outcome.

## 7 Appendix

#### Table 1 Facilities identified in Section x above.

Facilities Audit	
Community Centre	Cloughleigh Community Centre
Community Centre	Ennis Community Centre
Courthouse	Ennis Court House
Fire Station	Ennis Fire Station
Library	Clare County Library Local Studies Centre
Library	County Library
Library	De Valera Public Library and Gallery
Museum	Clare County Museum
Museum	Clare Museum
Police	Ennis Garda Station
Post Office	Bank Place Post Office
Post Office	Clarecastle Post Office
Post Office	Ennis Post Office
Post Office	Station Road Post Office
Theatre	Glór
Childcare	ABC Nursery
Childcare	Cairde Early Learning Centre
Childcare	Castlerock Montessori
Childcare	Clare Family Resource Center
Childcare	Clare Haven Services Ltd.
Childcare	Clarecastle Community Playgroup
Childcare	Connolly Pre-School
Childcare	Deirdre McGrath
Childcare	Educare Montessori Centre
Childcare	Ennis Montessori School
Childcare	Holy Family Kids Club
Childcare	Kathy's Montessori and Childcare
Childcare	Lifford Childcare Centre
Childcare	Little Ducks Creche
Childcare	Little Einsteins Montessori
	Preschool
Childcare	Little Scholars Pre-school
Childcare	Majella Nolan
Childcare	Miss Grainnes Holy Family
Childeoro	Montessori School
Childcare	Naionra Ceimeanna Beaga Teo

Childcare	Nurture Childcare and Early				
Childcare	Learning Centre				
Childcare	Realta Draiochta Pre-School (Ennis National Preschool)				
Childcare	Redeemers Preschool				
Childcare	Rockmount Montessori				
Childcare					
	Room to Bloom Kids Care				
Childcare	Stone Court Childcare Initiative/Cuddles Community Pre-				
Childcare	School Teach Abhaile				
Childcare					
	Tiny Tots Montessori				
Postprimary	Coláiste Mhuire Ennis				
Postprimary	Ennis Community College				
Postprimary	Rice College Ennis				
Postprimary	St Flannan'S College				
Primary	An Daingin National School				
Primary	CBS. Bunscoil Na Mbraithre				
Primary	Chriost Ri Ns Ennis				
Primary	Clarecastle National School				
Primary	Ennis Educate Together Ns				
Primary	Ennis N S				
Primary	Gael Scmhichil Inis				
Primary	Holy Family Junior School				
Primary	Holy Family Snr				
Special Needs	St Annes S S				
Special Needs	St Clares Special Sch				
General	Ardlea Medical Practice				
Practitioner					
General	Buglers Medical Practice				
Practitioner					
General	Doctors365				
Practitioner					
General	Dr. Colum Gavin				
Practitioner					
General	Ennis Family Medical Centre				
Practitioner					
General	Ennis Medical Centre				
Practitioner General	Forgue Modical Contro				
Practitioner	Fergus Medical Centre				
General	Francis Street Medical Centre				
Practitioner					
General	O'Connell's Medical Hall				
Practitioner					

General	Roslevan Medical Practice			
Practitioner	Rosievan Medical Flactice			
General	Saffron & Blue Medical Centre			
Practitioner				
General	The Abbey Medical Centre			
Practitioner				
General	The Elm Medical Centre			
Practitioner				
Health Centres	Clarecastle Health Centre			
Health Centres	County Clinic			
Health Centres	Museum House			
Health Centres	St. Josephs Hospital			
Hospital	Cahercalla			
Hospital	Ennis Hospital			
Mental Health	Cappahard Lodge			
Mental Health	Clara Slattery			
Mental Health	Clare Flynn Counselling Services			
Mental Health	Clement Counselling & Psychotherapy			
Mental Health	Ennis Counselling			
Mental Health	Ennis Day Hospital			
Mental Health	Ennis Therapy Centre			
Mental Health	Spectrum Counselling and Supervision			
Mental Health	Teach de Paor			
Nursing homes	Cappahard Lodge Nursing Home			
Nursing homes	District Daycare Centre			
Nursing homes	Ennis Nursing Home			
Nursing homes	St. Josephs Hospital			
Pharmacies	Boots			
Pharmacies	C&F Pharmacy			
Pharmacies	Clarecastle Pharmacy			
Pharmacies	Fennell's Pharmacy			
Pharmacies	Fennell's Pharmacy Clare Abbey			
Pharmacies	Flynn's Life Pharmacy			
Pharmacies	Haven Pharmacy Holly's			
Pharmacies	Mary Jo Duffy Pharmacy			
Pharmacies	McLoughlin's Pharmacy			
Pharmacies	Murphy's Pharmacy			
Pharmacies	Normoyle's Allcare Pharmacy			
Pharmacies	O'Connell's Medical Hall			
Pharmacies	O'Sullivan's Pharmacy (Bank Pi)			
Pharmacies	O'Sullivan's Pharmacy (O'Connell Street)			
Pharmacies	Pharmacy Department, UL Hospitals, Ennis Hospital			

Pharmacies	Rochford's Pharmacy (Parnell St)
Pharmacies	Rochford's Pharmacy (Westgate Business Park)
Pharmacies	Rochford's Pharmacy (Francis St)
golf_course	Ennis Golf Club
Park	Claureen Community Orchard
Park	Kincora Park
Park	People's Park
Pitch	6-a-side Soccer Pitch
Pitch	Clare GAA county Board pitch
Pitch	Coláiste Mhuire multiuse pitch
Pitch	College road Pitch
Pitch	Ennis Skatepark
Pitch	Glenina Pitch
Pitch	John O'Sullivan Park Pitches
Pitch	Lifford Pitch
Pitch	Marian Athletic Club
Pitch	Pearse Avenue All Weather Pitch
Playground	Clarecastle Playground
Playground	Cloughleigh Community Centre playground
Playground	Coote Park Playground
Playground	Funkidz Klub
Playground	Lifford Road Playground
Playground	New Rd Playground
Sports Facility	Active Ennis Leisure Complex
Sports Facility	Active Ennis Pool
Sports Facility	CrossFit Ennis
Sports Facility	Educogym
Sports Facility	Ennis Gymnastics Club
Sports Facility	Fitness Solutions Studio
Sports Facility	Heart Health and Fitness
Sports Facility	Hustle Fitnes Gym
Sports Facility	Ozone Health & Fitness
Sports Facility	Spartan Fitness Ennis
Sports Facility	Vr Fitness
Sports Facility	West County Leisure Club
Sports Ground	Clarecastle G.A.A & Pitches
Sports Ground	Coote Park Football Pitch
Sports Ground	Éire Óg Inís GAA Academy
Sports Ground	Ennis Rugby Football Club & Pitches
Sports Ground	Lifford FC Cassidy Park
Sports Centre	Clare Camogie Board : Fr McNamara Park

Sports Centre	Coláiste Mhuire sports facility
Sports Centre	Ennis Lawn Tennis and Badminton Club
Sports Centre	St Flannan'S College sports facility
Sports Centre	TC Fitness & Self Defence Centre
Stadium	Cusack Park
Track	John O'Sullivan Park Track
Track	Lifford Track
Burial Site	Clarehill Burial
Burial Site	Drumcliffe Cemetery
Burial Site	Templemaley Graveyard
Place of Worship	Chapel
Place of Worship	Christ the King Church
Place of Worship	Clarecastle Church
Place of Worship	Ennis Cathedral
Place of Worship	Ennis Evangelical Church
Place of Worship	Franciscan Friary
Place of Worship	Our Lady
Place of Worship	Saint Columba's Church
Place of Worship	Saint Joseph's Church
Mall	Ennis Shopping Centre
Mall	Roslevan Shopping Centre
Supermarket	ALDI
Supermarket	Centra
Supermarket	Dunnes Stores
Supermarket	Kavanagh's Spar
Supermarket	Liddy's
Supermarket	Lidl
Supermarket	Tesco

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